



MANCHESTER
CITY COUNCIL

High Need Block Workshop

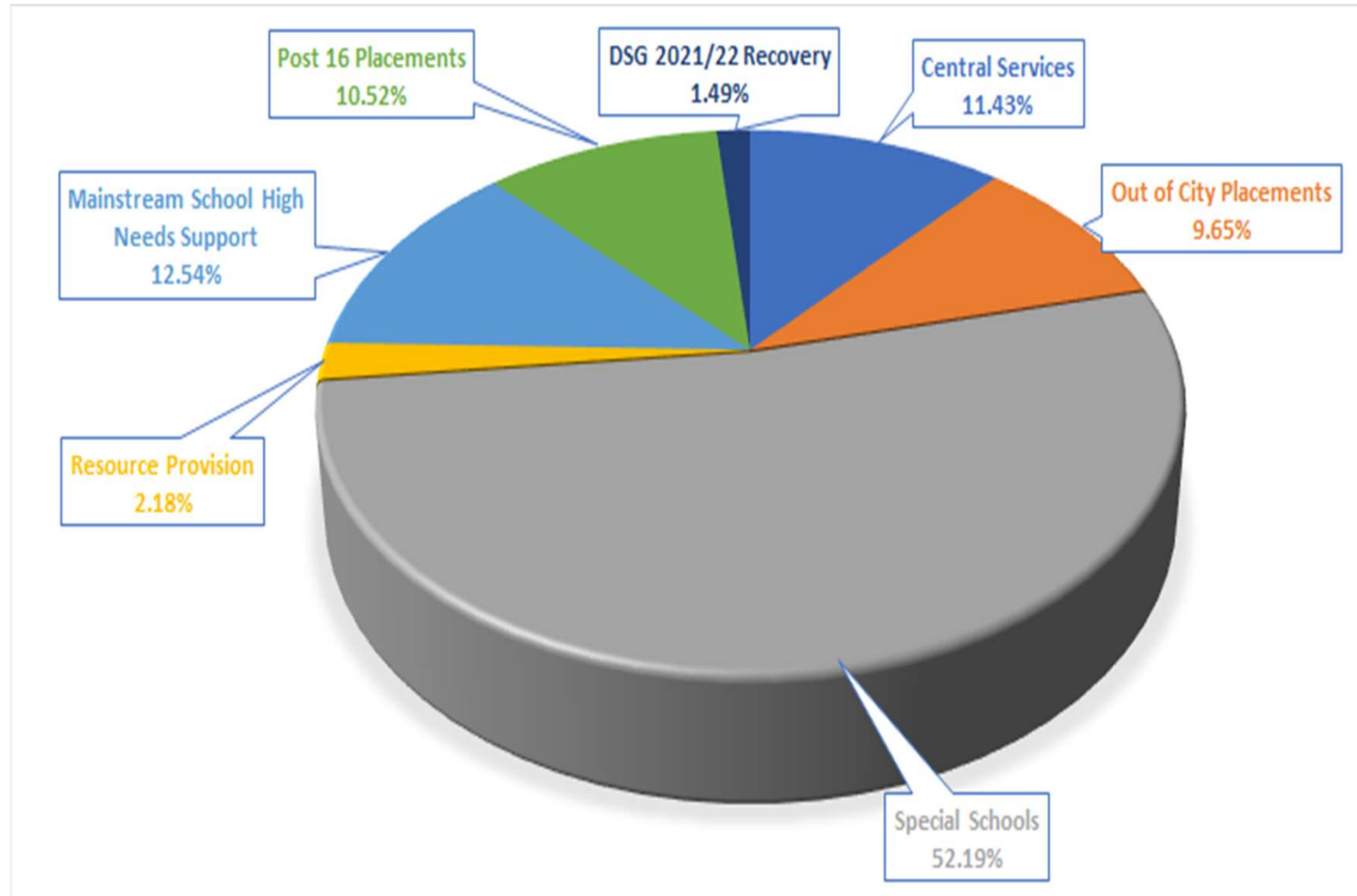
Amanda Corcoran

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High Need Block Workshop

- Summary of High Need Block 2021/22 Budget
- High Need Block Budget Pressures, Challenges and Strategies
- Year on Year Budget Analysis
- North-West Local Authorities Top-up Comparison
- Education Placement costs and admissions
 - Pre-16 Placements
 - Post-16 Placements
- High-Cost Placements who attended Special Schools
- Core Cities Benchmarking 2019/20 High Needs Block (Pupil & Budget Comparison)
- **Education Agenda:**
 - Tribunal Decisions (Parent Preference) - Additional Therapies
 - Moving Forward

High Need Block 2021/22 Budget £100.584m



High Needs Block Budget Pressures, Challenges and Resolutions

Pressures and Challenges:

- The main challenge for Manchester is the continual annual growth in our schools' population.
- This continual growth can also be seen mirrored in the number of EHC plans which leads to growing costs.
- The effect of the DfE in September 2014 of changing legislation for the High Need Block to cover Education for pupils up to the aged of 25.

Resolution Strategies:

- Inclusive schools and resource provision in mainstream schools.
- Building capacity in our Manchester provision of which 151 places will be created in our Special Schools in FY 2021/22.
- Work in collaborations with all partners to reduce expensive residential placements where not required.
- Improving Manchester's Alternative Provision and Post 19 offer

Year on Year Budget Analysis

- Below annual growth in EHC plans for Manchester:

Academic Year	2017/18	2018/19	2019/20	2020/21
No. of EHCPs	3,750	4,284	4,856	5,050
Increase in EHCPs		534	572	194
% increase in EHCPs		14.24%	13.35%	4.00%
*Numbers based on finalised plans in March of every year				

- Below special school growth in budget over last 4 years:

Financial Year	2017/18	2018/19	2019/20	2020/21
Special Schools Budget £ (Excluding Comm. Services)	34,009,933	36,600,465	39,881,446	43,182,331
Special Schools commissioned places*	1,965	2,142	2,260	2,380
Special School Per Pupil Funding £	17,308	17,087	17,647	18,144
Budget Increase % Year on Year		7.62%	8.96%	8.28%
Pupil Increase % Year on Year		9.01%	5.51%	5.31%

North-West Local Authorities Top-up Comparison

- One challenge within the high needs block is the inconsistencies across all Local Authority areas on top-up funding.
- Below is a summary of North-West LA Top-up funding levels:

Local Authority	Lowest Cost £	Highest Cost £
Blackburn & Darwen	0	16,900
Blackpool	0	13,354
Bury	10,000	40,000
Bolton	669	39,032
Cumbria	2,880	12,197
Knowsley	504	38,348
Liverpool	606	10,646
Manchester	7,300	15,000
Sefton	3,389	14,522
Stockport	1,673	15,234
Tameside	5,102	32,753
Trafford	3,972	25,497
Warrington	2,870	12,549
Wigan	6,136	15,150
Average Costs	3,222	21,513

- Majority of LA still fund based on a child's primary need and funding can swing significantly on this basis.
- Most North-West LAs are currently transitioning to a banded model.
- Manchester LA provides exceptional funding above banding in the form of Partnership.

Education Placements Pre-16

<u>Independent Pre-16 Day Placements Financial Costs</u>			
	Average Cost	Lowest Cost	Highest Cost
	£	£	£
Day Placements	38,556	15,000	89,223

All pupils attending Independent Pre-16 Day Placements have a diagnosed need of Social, Emotional Mental Health or Autism.

The indicative annual average funding rate for our top 7 most used independent providers is £39,446

<u>Growth in Independent Placements (Last 4 financial Years)</u>				
	2017/18	2018/19	2019/20	2020/21
Independent Day Placements	16	30	30	44

Education Placements Post-16

Independent Specialist post-16 day placement costs			
	Average Cost	Lowest Cost	Highest Cost
	£	£	£
School Day Placements	46,317	8,003	89,605
College Day Placements	45,474	21,477	73,256

The mix of pupils attending Independent Post-16 Day are more varied than Pre-16 Day Placements.

The indicative annual average funding rate for our top 5 most used independent providers is £49,296

Change in Post-16 Placements (Last 3 financial Years)			
	2018/19	2019/20	2020/21
Mainstream Day Placements	43	45	68
Specialist Day Placements	2	5	-10

The above table shows the growth and reduction in places in all post 16 placements over the last three years. Independent places are included as part of the Specialist Day placement category.

High-Cost Placements who attended Manchester Special Schools

- The High Need Block budget covers the Education element of all Education, Health and Care Plan placements.
- If a suitable placement cannot be sort in one of our Manchester provisions a more costly independent placement has to be agreed.

Core Cities Benchmarking 2019/20 Pupil Comparison

- Below summarises comparisons with other similar Core Cities from DfE S251 pupil data:

Number per 1000 of 2-18 population with SEN statement or EHC plan and placement of these pupils and students

	Birmingham	Bristol	Leeds	Liverpool	Manchester	Newcastle upon Tyne	Nottingham	Sheffield	Manchester Ranking
Population	274,713	89,329	159,930	89,146	116,428	55,792	65,639	112,379	
No. aged up to 25 with SEN statement or EHCP	34.4	25.5	24.0	29.3	35.8	26.7	15.6	28.5	1
of these, placements in:									
Mainstream schools or academies	6.8	4.7	6.6	4.6	12.4	5.3	3.1	6.4	1
Resourced provision or SEN units	2.1	1.9	1.0	0.7	0.7	1.8	0.5	2.4	6
Maintained special schools or special academies	15.5	10.1	9.2	16.0	12.9	12.3	8.2	10.7	3
NMSS or independent schools	1.5	0.8	0.5	1.1	1.1	2.1	0.6	0.9	3
Hospital schools or alternative provision	0.1	0.2	0.0	0.2	0.7	0.1	0.1	0.2	1

Core Cities Benchmarking 2019/20

Budget Comparison

- Below summarises comparisons with other similar Core Cities from DfE S251 budget data for place and top-up funding:

High needs budget and/or outturn reported in section 251 and amounts per head of 2-18 population (Place Funding)									
	Birmingham	Bristol	Leeds	Liverpool	Manchester	Newcastle upon Tyne	Nottingham	Sheffield	Manchester Ranking
<i>Population</i>	274,713	89,329	159,930	89,146	116,428	55,792	65,639	112,379	3
Total place funding for special schools and AP/PRUs	£196	£141	£115	£186	£183	£186	£110	£127	3
<i>Special schools and academies</i>	£180	£121	£102	£171	£136	£171	£86	£111	3
<i>PRUs and AP academies</i>	£16	£20	£13	£15	£47	£16	£24	£16	1

High needs budget and/or outturn reported in section 251 and amounts per head of 2-18 population (Top-up Funding)									
	Birmingham	Bristol	Leeds	Liverpool	Manchester	Newcastle upon Tyne	Nottingham	Sheffield	Manchester Ranking
Top up funding special schools and AP/PRUs	£167	£191	£104	£145	£154	£185	£149	£100	4
<i>Special schools and academies</i>	£159	£179	£104	£133	£128	£163	£92	£100	5
<i>PRUs and AP academies</i>	£8	£12	£0	£12	£25	£22	£58	£0	2

Tribunals

Year	Number	Resolved	Reason	Cost to LA	Reason	Savings to LA
2019	49	40	Parental preference		Efficient use of resources	£176,691 per annum
2020	43	41	Parental preference, class size and therapy	£51,725 per annum	Efficient use of resources	
2021	9	4	school parental preference		Efficient use of resources	

- The main reason for parent's decision to go to tribunal is parental preference.
- LA's main reason for going forward with a tribunal would be around consideration of the parent's request not being efficient use of resources.
- EHCP, schools, health and social care work together to try and resolve all tribunals, to provide positive outcomes for those young people and to create efficiencies.
- *Update:* 2021 numbers are currently at 15. Out of the 15 we have defended a minimal number based on efficient use of resources.

Moving Forward

Please see following questions for comments and discussion:

- How can we further reduce special school day placements in the independent sector?
- How can we improve our post 16 offer and reduce spend in the independent sector?
- How can we prevent young people needing high cost 52-week residential placements?
- Any other ideas which would allow us to further invest in Manchester based provision and reduce spend on high needs block?